# Oconee County

Mixed Waste Materials Recovery Evaluation

### **Oconee County Board of Commissioners**

July 14, 2015

#### Presenter:

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## Project Scope and Purpose

Review of Oconee County's Current Recycling System

Added Item – Review Qualities of High Diversion
 Communities in the Southeast

Evaluate the Role of a MW MRF in Achieving 85%
 Diversion

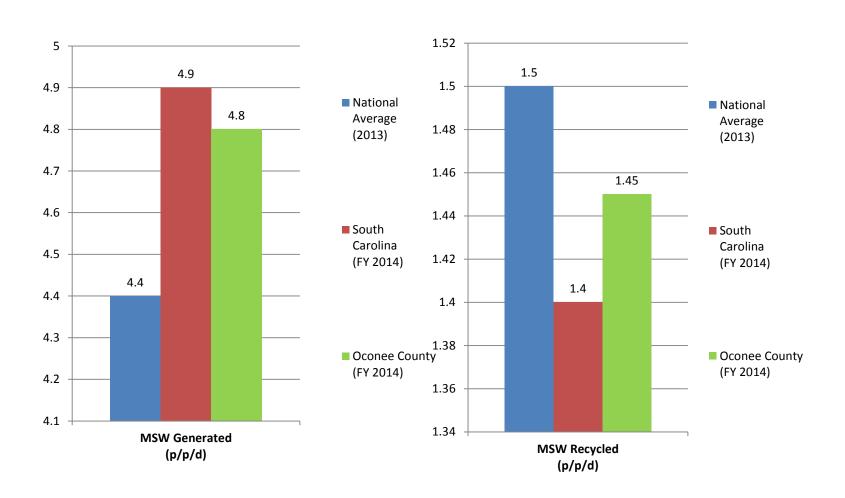
### Diversion vs. Reuse and Recycling

#### Diversion Rate

- Ratio of material disposed in subject year to material disposed in subject year
- Includes...recycling, reduction, alternative uses at landfills and conversion
- Recycling/Reuse Rate
  - Ratio of material recycled to material recycled + disposed
  - Includes...creating new products from discarded materials to reduce raw material usage
- Different States Report Rates Differently



## FY 2014 Per Capita Comparison





## Examining 85% Diversion

Several Communities have an 85% Diversion Goal

 Few Communities have Reported 85% Diversion (Most Notable is Germany)

 Several West Coast Communities are Reporting over 70% Diversion (Seattle, Washington)

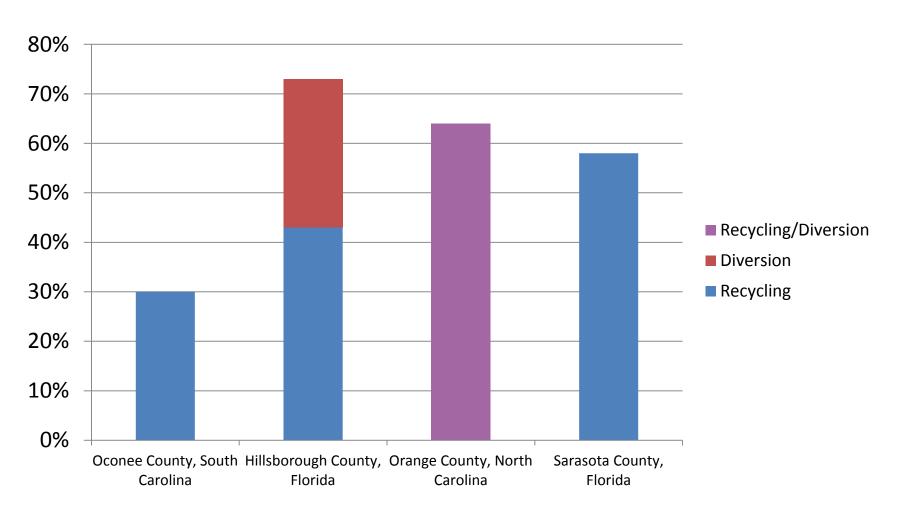


### High Diversion Communities...

- Control Waste
  - Self Perform or Contract Collection and Disposal
  - Legislate and Enforce Ordinance (i.e. Disposal Bans)
- Assess Taxes/Fees to Fund Programs
- Provide Conversion Technologies
  - Thermal Conversion (Waste-to-Energy)
  - Biological Conversion (A.D. of Organic Material)
- Higher Quality = Higher Value/More Options
- Identify Alternative use for Undesirable Fraction



### Examining 85% Diversion - Southeast





### **Options Summary**

#### **OPTIONS SUMMARY**

Option 1 - Existing System Optimization/Education

Option 2 - MW MRF for Existing Waste Stream

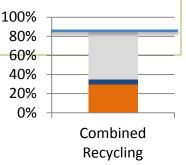
Option 3 - MW MRF with Organics Recovery

Option 4 - MW MRF with Wet-Dry Separation

## Option 1 – System Optimization

#### Option 1 - Existing System Optimization

- Segregate dry commercial and industrial loads at the transfer station for hand sorting and processing
- Increase education at convenience centers
- Increase education and outreach to local businesses
- Increase regional advertising
- Add food waste containers at convenience centers to divert compostable materials
- Potential Recycling Increase 2 to 5%

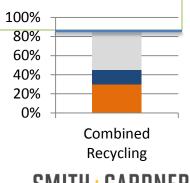




### Option 2 – MW MRF

#### Option 2 - MW MRF for Existing Waste Stream

- System Optimization (as summarized in Option 1)
- Construct a Mixed Waste Materials Recovery Facility
- Provide enlarged tipping floor for manual separation of wet and dry loads to minimize contamination
- Process dry materials separately once sufficient materials have accumulated at the tipping floor
- Potential Cumulative Recycling Increase 7 to 15%

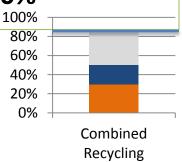




## Option 3 – MW MRF + Organics

#### Option 3 - MW MRF with Organics Recovery

- System Optimization (as summarized in Option 1)
- Construct a Mixed Waste Materials Recovery Facility (as summarized in Option 2)
- Add secondary screening to enhance glass and food waste recovery
- Construct Type III Compost Facility for recovered organics and identify end use for composted material
- Potential Cumulative Recycling Increase 15 to 20%

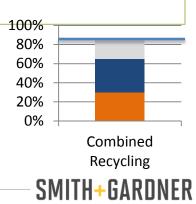




## Option 4 - Wet - Dry Separation

#### Option 4 - MW MRF with Wet-Dry Separation

- System Optimization (as summarized in Option 1)
- Construct a Mixed Waste Materials Recovery Facility (as summarized in Option 2)
- Add Secondary Screening and Construct Type III Compost Facility (as summarized in Option 3)
- Food waste diversion would ideally begin with industrial/commercial sector and move toward residential
- Potential Cumulative Recycling Increase 25 to 35%



### MW MRF Financial Evaluation

- Many Variables at Play
  - Annual escalators (i.e. fuel, labor)
  - Long-term landfill tipping fees (as tons landfilled decrease, tipping fees may increase)
  - Market volatility affects budgeted revenues
- Human Behavior Element is Unpredictable
  - Waste stream composition
  - System participation
  - Citizens may stop source separating (reducing potential revenues unaccounted for)



### Cumulative Cost Assumptions

### Landfilling

- Disposal cost increase based on CPI
- Annual disposal assumed to increase 1% based on project population increase
- Cumulative cost assumes no increase in recycling rate

#### MW MRF

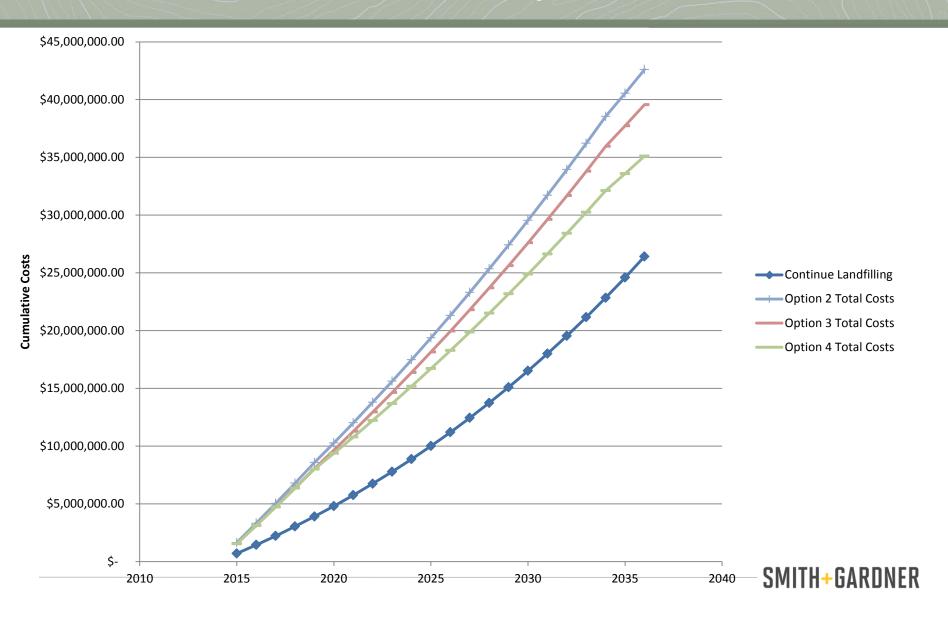
- Disposal and operational costs increase based on CPI
- Recycling rate increases proportional to disposal rate
- Infrastructure and rolling stock interest rate is 5%

### Comparison

- MW MRF Options are more expensive than landfilling
- Option 4 is the least cost MW MRF Option



## Cumulative Costs of Options



### Oconee Compared to North Augusta

### **Oconee County**

- •68,475 tons managed
- •19,845 tons recycled
- Limited Control of MSW

### North Augusta

- •35,000 tons managed
- •8,000 tons recycled
- Control MSW within Town Limits

### North Augusta MW MRF

- Operate 4 Streams
  - Commingled recycling
  - Blue bags from residential
  - SRS waste
  - Mixed waste
- Slow Process
  - Layout limits efficiency
  - Small tipping floor for process
  - System fit to existing building
- Significant Staff Turnover
  - Inmate Labor



### North Augusta MW MRF

- Unusable Organics
  - Contains broken glass and other debris
  - Paper in MSW stream is virtually unrecyclable
- 8-10% Mixed Waste Recovery
  - Plastic and Metal
  - Minimal Paper



### Conclusions...

- 85% Diversion is a Laudable Goal
- High Recycling Communities are Learning how to Achieve this Goal
- Communities within 20% of this Goal
  - Provide convenient recycling options
  - Control flow of waste
  - Have access to processes that divert less desirable materials
  - Sustain programs through user fees

### A Path to High Diversion

#### **Develop Public/Private Partnership for New Facility**

• Limited Cost in RFP Development

#### **Work with Local Businesses**

- Education
- Ordinance



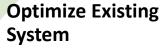
**Partner with Municipalities** to provide Curbside Recycling



**Program** 



- Local Restaurants
- Local Farms



- Education
- Modernize Drop-Off Sites





## Questions

## MW MRF Capital Expenses

OPTION	BUDGETARY COST
Option 1 – System Optimization	\$50,000 to \$200,000
Option 2 – MW MRF (No Organics Separation)	\$7,200,000 to \$7,800,000
Site Development and Building	\$3,200,000
MW MRF + Rolling Stock	\$4,000,000 to \$4,600,000
Option 3 – MW MRF + Organics Separation	\$7,850,000 to \$8,750,000
Site Development and Building	\$3,200,000
MW MRF + Rolling Stock	\$4,150,000 to \$4,800,000
Compost Facility	\$500,000 to \$750,000
Option 4 – MW MRF + Wet – Dry Separation	\$8,600,000 to \$9,700,000
Site Development and Building	\$3,200,000
MW MRF + Rolling Stock	\$4,150,000 to \$4,800,000
Compost Facility + Rolling Stock	\$1,200,000 to \$1,500,000
Education and Outreach	\$50,000 to \$200,000

**SMITH+GARDNER** 

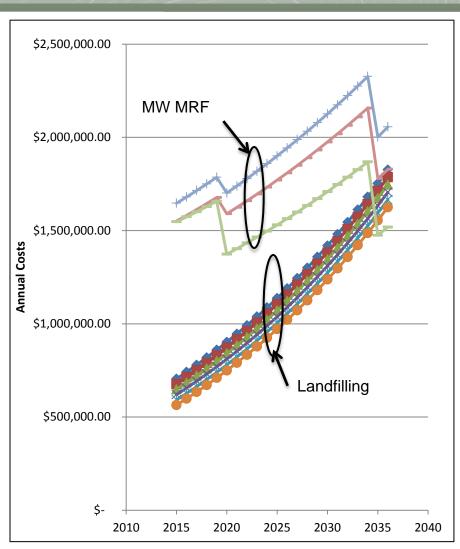
### Annual Costs of Options

### Landfilling

- Annual increase based on CPI
- Varied based on recycling increase

#### MW MRF

- Annual increase based on CPI
- Least cost is Option 4
- Large cost decreases at 5 and 20-years when rolling stock and facility costs are paid back
- Landfilling costs exceed
  Option 4 costs only at end of
  20-years



## Financial Analysis Summary

- No options generate a profit.
- Even under optimal conditions, the reviewed Options (2 through 4) will require additional funding (user base fees or general fund allocations).
- Assuming 20 years of debt service, equipment will be paid off, but will likely need to be replaced shortly thereafter.



# North Augusta MW MRF

