# OCONEE COUNTY PLANNING COMMISSION

415 South Pine Street - Walhalla, SC



TEL (864) 638-4218 FAX (864) 638-4168

#### LIMITED IN-PERSON ATTENDANCE PERMITTED

Due to the Novel Coronavirus pandemic and the ongoing state of emergency, in-person attendance at this Commission meeting by members of the general public will be limited. Attendance will be limited to twenty percent of the stated maximum occupancy, which equates to thirty-four (34) persons (including Council members, other elected officials, and staff). Attendees will be required to sit in designated seats, appropriately spaced. In-person attendance will be allowed on a "first-come" basis.

Additionally, to ensure the meeting otherwise remains open to the public, we will continue to broadcast it live on the County's YouTube channel, which can be found via the County's website at Oconeesc.com. Further, the public may call in and listen by dialing **888-475-4499 OR 877-853-5257** and entering meeting ID # **828 4377 0168**. And, individuals parked in close proximity to Council Chambers may listen to the meeting on FM 92.3.

## PARTISAN POLITICAL ACTIVITY PROHIBITED

During this election season, please remain aware that engaging in partisan political activity during a County Commission meeting is prohibited. Oconee Code of Ordinances Section 2-61. "Partisan political activities" are those activities that are directed at the success or failure of a political party, candidate for political office, or political group.

## Planning Commission agenda- 5:30PM, Monday October 19th

#### **Council Chambers - Oconee County administrative complex**

Call to Order

- 1. Invocation
- 2. Pledge of Allegiance
- 3. Public Comment for Non-Agenda Items (3-minutes per person)
- 4. Commission member comment
- 5. Approval of minutes from 10/09/2020
- 6. Housing in Oconee County
  - A. Citizen comment (3-minutes per person)
  - **B.** Discussion
  - C. Motion/Vote
- 7. Development Standards
  - A. Citizen comment (3-minutes per person)
  - **B.** Discussion
  - C. Motion/Vote
- 8. 2021 Goals, Objectives, and Strategies for Implementation
  - A. Citizen comment
  - **B.** Discussion
  - C. Motion/Vote

#### 10. Adjourn

Anyone wishing to submit written comments to the Planning Commission can send their comments to the Planning Department by mail or by emailing them to the email address below. Please Note: If you would like to receive a copy of the agenda via email please contact our office, or email us at achapman@oconeesc.com.

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#### Minutes

5:30 pm- Monday, October 5, 2020 Council Chambers - Oconee County Administrative Complex

### **Members Present**

Frankie Pearson Mike Smith Gwen McPhail Alex Vassey Mike Johnson Stacy Lyles

## **Staff Present**

Adam Chapman Vivian Kompier

## **Media Present**

None

- 1. Call to Order Ms. McPhail called the meeting to order at 5:30pm.
- 2. Invocation
- 3. Pledge of Allegiance
- 4. Public Comment for Non-Agenda Items (3-minutes per person) None
- 5. Commission member comment Mr. Smith read the "Where to go for help in Oconee County" handout and explained that it gets updated quarterly. Mr. Smith also gave an update about the Habitat for Humanity road issue. Senator Alexander explained to Mr. Smith that the road is not connected to a state road, but he will continue to look into the matter.
- 6. Approval of minutes from 09/21/2020 Mr. Pearson made a motion to accept the minutes, seconded by Mr. Johnson and approved 6/0.

- 7. Impact fees discussion
  - A. Citizen comment (3-minutes per person) Mr. Markovich explained that he has been in the home building business for the past 42 or 43 years and is unquestionably against impact fees. Oconee County does have impact fees with sewer and tap fees. Housing prices are very high in Oconee County and are still going through the roof.
    - Mr. Corky Moss submitted a letter in opposition to impact fees which is attached.
  - B. Discussion Mr. Chapman added that the County has a Capital Improvement Plan dated 2003 and needs to be updated before the impact fee discussion.
  - C. Motion/Vote Mr. Smith made a motion that the Capital Improvement Plan be updated and returned to the Planning Commission for further impact fee discussion, seconded by Mr. Pearson and approved 6/0.
- 8. Junkyard/Scrapyard/Auto-salvage discussion
  - A. Discussion Mr. Chapman met with some of the junkyard owners and discussed the difficulty with the disposal of tires, RV's, and boats being their biggest issues.
- 9. Housing discussion
  - A. Citizen comment None
  - B. Discussion Mr. Chapman presented a bar graph of new construction for the current year to date.
  - C. Motion/Vote Mr. Smith made a motion that staff research methods to incentivize low income and work force housing such as, but not limited to, substituting fee in lieu of taxes and return with recommendations that apply to Oconee County to the Planning Commission, seconded by Mr. Pearson and approved 6/0.
- 10. Development standards
  - A. Citizen comment None
  - B. Discussion #3 Screening and buffering Change "and" to "or" to say "+25% or up to the entire length"
  - C. Motion/Vote Mr. Smith made a motion that the Development Standards be drafted in final format (with accepted revisions included) and returned to the PC for final review and vote, seconded by Mr. Vassey and approved 5/1 with Ms. Lyles opposing.
- 11. Comprehensive Plan items for "On-going" evaluation
  - A. Citizen comment (3-minutes per person) None
  - B. Discussion The Planning Commission would like a meeting with Economic Alliance to discuss some of the items.
  - $C. \ Motion/Vote-None$
- 12. Comprehensive Plan items for "2021" evaluation
  - A. Citizen comment (3-minutes per person) None
  - B. Discussion Mr. Chapman mentioned that it is never too early to look ahead.
  - C. Motion/Vote None
- 13. Adjourn The meeting was adjourned by unanimous vote at 6:47 pm.

Anyone wishing to submit written comments to the Planning Commission can send their comments to the Planning Department by mail or by emailing them to the email address below. Please Note: If you would like to receive a copy of the agenda via email please contact our office, or email us at achapman@oconeesc.com.

# 38-9.6 Development Standards: Lighting, Screening, and Buffering.

In order to encourage and maintain a harmonious living and business environment, the following standards shall be applicable to all developments indicated herein.

# 1. Applicability

The owner or their lawfully designated agent of new, non-residential, multifamily, and mixed use developments being developed adjacent to existing residential, multifamily, agricultural, or forestry uses shall be responsible for the installation and maintenance of the lighting, buffering, and screening standards set forth below.

The buffer and screening requirements may be waived or modified between adjacent property owners by agreement and pursuant to a special exemption granted by the Oconee County Board of Zoning Appeals.

Development means any manmade change to improved or unimproved real estate including, but not limited to: new homes, building structures, dredging, filling, grading, paving, or excavation operations.

## 2. Lighting

a. Lighting devices for lighting of horizontal development such as roadways, sidewalks, entrances and parking areas, and all other outdoor fixtures installed for the permanent illumination of signs, landscaping, and buildings shall be aimed, located, designed, fitted, and maintained so as not to present a hazard to drivers or pedestrians by impairing their ability to safely traverse and so as not to create a nuisance by projecting or reflecting objectionable light skyward, onto a neighboring property or onto a public roadway. Flashing lights are prohibited.

## 3. Screening and buffering

Screening and a physical separation (buffer) must be provided for at least the entire length of the proposed development plus twenty-five percent (25%), or up to the entire length of the shared property line, as determined by the planning director or their designee, for the purpose of screening and buffering adjacent activities from view of proposed projects including but not limited to: buildings, solid-waste, parking and drive lanes, outdoor storage, signage, lighting.

## a. Screening requirements

The purpose of screening is to provide a visual screen between dissimilar uses. Visual screen shall mean a static barrier which shields the neighboring uses from view at normal ground levels. The visual screen shall extend from the ground to a height of at least six feet (6'). Not more than twenty-five percent (25%) of the vertical surface shall be open to allow the passage of air, and any such openings shall be designed to obscure visibility.

Unless otherwise required, the following minimum landscaping and screening provisions will apply.

 A minimum 6-foot-tall wall, fence, berm, evergreen screening plant material, existing vegetation or a combination of wall, fence, berm or evergreen screening plant material, existing vegetation, with a combined minimum height of six feet (6') above grade shall be used for the purposes of screening

- 2. If evergreen plant material is used, it must be at least four (4) feet in height at the time of planting and capable of forming a continuous opaque screen at least six (6) feet in height, with individual plantings spaced not more than five (5) feet apart.
- 3. Existing vegetation may be utilized provided it provides the screening required as determined by the Planning Director or their designee.

4. Fences or walls installed for the purposes of screening shall have a "finished" side toward the adjacent or neighboring properties.

## b. Buffer requirements

A buffer is a physical separation by distance between the new development and the adjacent property lines. This is not in addition to any underlying zoning district setbacks.

## Buffer width

Acreage of proposed use	Minimum size of buffer
Less than 0.5 acres	5 feet
0.5-2 acres	15 feet
More than 2 acres	25 feet

## c. Uses permitted in the buffer:

- Vegetation and landscaping
- Storm water drainage easements and any necessary drains, culverts, riprap, etc.
- SCDHEC approved storm water retention/detention areas
- SCDHEC approved septic systems
- Permitted signage
- Sidewalks
- Shared-use driveways/lanes between adjacent property
- Parking lot stub outs (not parking lots) for the purposes of connectivity

# Exemptions

- 1. Agricultural and Forestry uses and activities as defined by S.C. Code § 46-45-10, et seq., sometimes referred to as the South Carolina Right to Farm Act, and S. C. Code § 48-23-205, et seq., sometimes referred to as the South Carolina Right to Practice Forestry Act.
- 2. The screening and buffering requirements are not required in the following circumstances:
  - Property lines within/adjacent to public or private rights of ways/easements.
  - Property lines within/adjacent to permanent waterbodies.
  - Multi-tenant malls/town centers or Planned Development Districts for internal property lines. Property lines adjacent to properties outside of the development are required to adhere to the standards of this ordinance.
  - Private recreation facilities within a residential subdivision and not adjacent to properties outside of the subdivision.

# **Population**

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Strategy 3.1.1.1. Encourage the development of a range of housing types and densities to include single-family, site-built homes; patio homes, multi-family developments, and manufactured homes.

Strategy 3.1.1.3. Review and amend land use plans and regulations, relevant policies, and proposed residential developments, to ensure compatibility between new residential developments and existing agricultural uses.

Strategy 3.1.1.4. Review and amend land use plans and regulations to identify and remove possible barriers to the development of a variety of housing options and residential development types.

Strategy 3.2.1.4. Work with the State and other organizations to identify and secure funding for housing and neighborhood rehabilitation for declining and unsafe residential areas through the public, non-profit, and private sectors.

Oconee County

2021

2021

- Municipalities
- Worklink WIA
- SDOC
- TCTC
- Oconee Adult Education
- Local Employers

Oconee County

Municipalities

• Residential Developers 2021 Oconee County Municipalities Oconee County 2021 Municipalities 2021 Oconee County Municipalities

- Residential Developers

## Economic

Strategy 4.1.1.1. Maintain economic incentives for new and expanding industry.	<ul> <li>Oconee County</li> <li>Upstate SC Alliance</li> <li>SC Dept. of Commerce</li> </ul>	2021
Strategy 4.2.2.2. Prepare Oconee County graduates and residents for high demand, higher wage careers and occupations, equipping them with the training and education to apply their skills in a broad and diverse economy.		2021
Strategy 4.2.2.3. Increase access to local employment opportunities that can reduce overall commuting distance and costs for residents.	<ul> <li>Oconee County</li> <li>Upstate SC Alliance</li> <li>SC Dept. of Commerce</li> </ul>	2021
Strategy 4.3.2.5. Identify projects and promote Opportunity Zone incentive areas.	• Oconee County	2021
<b>Cultural Resources</b>		
Strategy 5.1.1.2. Enhance the visual and aesthetic	<ul><li>Oconee County</li><li>Municipalities</li></ul>	2021

the visual and aesthetic character of the County and its municipalities using codes enforcement, architectural review boards, and other measures as appropriate.

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Strategy 5.1.2.1. Promote the on-going improvement and maintenance of property condition and appearance of historic structures and districts.	<ul> <li>Oconee County</li> <li>Municipalities</li> <li>Nonprofits</li> <li>Property Owners/ Businesses</li> <li>Neighborhood Associations</li> </ul>	2021
Strategy 5.1.2.4. Explore the purchase and adaptive reuse of the Utica Mill site.	<ul> <li>Oconee County</li> <li>City of Seneca</li> <li>Private Businesses/</li> <li>Nonprofits</li> </ul>	2021
Strategy 5.3.1.1. Maintain and communicate a shared vision and guiding principles for tourism and recreation development in Oconee County among the public and private sectors.	<ul> <li>Oconee County</li> <li>Municipalities</li> <li>Museums/Arts</li> <li>Organizations</li> <li>Business Owners</li> <li>Oconee Chamber of Commerce</li> </ul>	2021
Strategy 5.3.2.3. Collaborate with the private sector to expand local shopping, dining, and lodging amenities as an important means of capturing tourist dollars. <b>Natural Resources</b>	<ul> <li>Oconee Chamber of Commerce</li> <li>Oconee County</li> <li>Municipalities</li> <li>Business Owners</li> </ul>	2021
Strategy 6.2.1.2. Provide appropriate assistance from County departments and agencies in efforts to identify and preserve significant lands, and scenic areas.	• Oconee County	2021
Strategy 6.2.3.2. Work with public conservation partners to identify additional significant natural resources including viewsheds and	<ul> <li>Oconee County</li> <li>Conservation Organization</li> <li>SCDNR</li> <li>SCPRT</li> <li>USFS</li> </ul>	2021 ns

habitats that warrant protection.

Strategy 6.3.2.3. Support and coordinate with SCDHEC to mitigate identified water quality impairments.	<ul> <li>Oconee County</li> <li>Municipalities</li> <li>Utility Providers</li> <li>NPDES Permitted</li> <li>Dischargers</li> <li>SCDHEC</li> <li>Oconee County Soil &amp; Water Conservation District</li> </ul>	2021
Strategy 6.3.4.2. Explore partnerships to develop a master plan for preserving the watershed areas surrounding our lakes including Keowee, Jocassee, and Hartwell.	<ul> <li>Oconee County</li> <li>U.S. Army Corps of Engineers</li> <li>SCDHEC</li> </ul>	2021
Strategy 6.3.4.4. Explore and promote best practices to protect waterways in agricultural and developing areas. <b>Community Facilitie</b>	<ul> <li>Oconee County</li> <li>Municipalities</li> <li>Oconee County Soil &amp; Water Conservation District</li> </ul>	2021 t
Strategy 7.1.2.1. Expand	Oconee County	2021
sewer service throughout areas identified by the Land Use Element as potential areas of development, while implementing appropriate measures to avoid negative impacts on sensitive areas.	<ul> <li>OJRSA</li> <li>Other Sewer Providers</li> </ul>	
Agricultural		
Strategy 8.1.1.3. Work with SCDOT and other state and regional agencies to ensure projects for infrastructure facility maintenance and expansion will not be detrimental to the	<ul> <li>Oconee County</li> <li>SCDOT</li> <li>Oconee County Chamber Commerce</li> <li>Municipalities</li> </ul>	2021 of

continuation of agriculture and silviculture.

Strategy 8.1.1.4. Limit non- agricultural development in productive and prime agricultural areas to densities and development patterns that are consistent with the continuation of economically viable agriculture.	• Oconee County	2021
Strategy 8.1.1.7. Ensure that the impacts to adjacent farms and forest land is part of the deliberation and decision making for proposed public projects.	<ul> <li>Oconee County</li> <li>Oconee County</li> <li>Cooperative Extension</li> <li>Service</li> <li>Oconee County Chamber of Commerce</li> </ul>	2021 of
Strategy 8.1.2.1. Work with state and federal agencies to attract agribusiness-related grants and revenue sources and support efforts to establish pilot programs related to new agricultural technologies and products.	• Oconee County	2021
Strategy 8.1.2.2. Provide appropriate assistance to expand non- traditional and specialty agribusiness opportunities.	• Oconee County	2021
Strategy 8.1.2.3. Ensure the ability of a farm to have a farm-related business onsite.	Oconee County	2021

Strategy 8.1.2.6. Support South Carolina right-to-farm laws and consider adopting a county right-to-farm policy.	<ul> <li>Oconee County</li> <li>Oconee County</li> <li>Cooperative Extension</li> <li>Service</li> <li>Oconee County Chamber of</li> <li>Commerce</li> </ul>	2021
Strategy 8.2.1.3. Support efforts to permanently preserve important forestland.	<ul> <li>Oconee County</li> <li>SC Forest Commission</li> <li>US Forest Service</li> <li>Conservation groups</li> </ul>	2021
Transportation		
Strategy 9.2.1.2. Develop an ongoing systematic road maintenance and upgrade program based on steady revenue sources.	• Oconee County	2021
Strategy 9.2.1.4. Explore and adopt appropriate traffic management tools and techniques available through land use regulation that utilize concepts such as limiting the number of curb cuts in high traffic areas.	<ul><li>Oconee County</li><li>Municipalities</li></ul>	2021
Strategy 9.2.1.7. Enhance communication with local and State departments of transportation on current and proposed projects.	<ul><li>Oconee County</li><li>ACOG</li></ul>	2021
Strategy 9.3.2.2. Develop standards that encourage developers to incorporate sidewalks and bicycle trails and lanes into residential developments.	• Oconee County	2021

Strategy 9.3.2.4. Find and repair any conflicts that exist within the current code of ordinances to provide and maintain adequate, safe, and accessible trails.	• Oconee County	2021
Land Use		
Strategy 11.1.2.7. Identify the location and density of RV parks within the County to determine if additional regulation is needed to manage traffic, ensure health and safety, and address environmental impacts, with particular emphasis on waterbodies.	• Oconee County	2021
Strategy 11.1.3.1. Map prime and functioning agricultural properties to determine areas that may request protection from incompatible uses.	• Oconee County	2021
Strategy 11.1.4.2. Develop overlay districts, primarily along principle community entrances (highway corridors) to meet the individual needs of each district in areas such as signage, appearance, transportation needs, etc.	• Oconee County	2021
Strategy 11.1.4.3. Promote development that is consistent with the scenic character of S.C. Hwy. 11 through the incorporation of a corridor overlay, conditional use provisions, or other mechanisms; and explore ways to preserve and maintain tree lines and	• Oconee County	2021

scenic vistas along S.C. Hwy. 11.