



A G E N D A
**LAW ENFORCEMENT, PUBLIC SAFETY,
HEALTH & WELFARE COMMITTEE MEETING**
July 20, 2021
4:30 PM

County Council Chambers, Oconee County Administrative Offices
415 South Pine Street, Walhalla, SC

Call to Order

Moment of Silence

Invocation by County Chaplain

Pledge of Allegiance to the Flag of the United States of America

Approval of Minutes

- April 20, 2021

Discussion Items

- Discussion regarding an incentive program for non-profit organizations to receive funding for picking up litter
- Discussion regarding animal control ordinance – Sheriff Crenshaw
- Solid Waste Update for FY2021 – Swain Still
- Discussion regarding information pertaining to brown goods – Swain Still

Adjourn

Assisted Listening Devices [ALD] are available to accommodate the special needs of citizens attending meetings held in Council Chambers.
ALD requests should be made to the Clerk to Council at least 30 minutes prior to the meeting start time.

Oconee County Council & Committee meeting schedules and agendas are posted at the Oconee County Administration Building and are available on the County Council Website www.oconeesc.com/council.html
[All upcoming meetings will be held in Council Chambers unless otherwise noted]

COMMITTEE MEMBERS
Mr. Durham, Chair, District II
Mr. Elliott, District I
Mr. Davis, III, District IV

OCONEE CODE OF ORDINANCES

Sec. 2-61. - Access to and conduct at county meetings, facilities and property.

(a) *Purpose.* The county council has determined that it is necessary to regulate access to county facilities, grounds and property in order to ensure the safety and security of the public who visit these areas or the county employees who serve them. The conduct of persons who visit county facilities and/or who have contact with county employees must also be regulated to preserve public order, peace and safety. The regulation of access and conduct must be balanced with the right of the public to have reasonable access to public facilities and to receive friendly, professional service from county employees. These regulations apply to all county facilities and meetings, as defined below, for and over which county council exercises control and regulation, and to the extent, only, not preempted by state or federal law.

(b) *Definitions.* The following words, terms and phrases, when used in this section, shall have the meanings ascribed to them in this subsection, except where the context clearly indicates a different meaning:

Facility means any building, structure, or real property owned, leased, rented, operated or occupied by the county or one of its departments, offices or agencies.

Meeting means any assemblage of persons for the purpose of conducting county governmental business, operations or functions or any assemblage of persons within a county governmental facility. The term "meeting" includes, but is not limited to, county council meetings, county board and committee and staff meetings, trials, hearings and other proceedings conducted in the courts of general sessions and common pleas, family court, master-in-equity, probate court and magistrate's court; and other meetings by entities duly authorized by the county council.

(c) *Prohibited acts.* It shall be unlawful for any person to:

- (1) Utter loud, obscene, profane, threatening, disruptive or abusive language or to engage in any disorderly or disruptive conduct that impedes, disrupts or disturbs the orderly proceedings of any meeting, or operations of any department or function of the county government, including, without limitation, speaking when not explicitly recognized and authorized to do so by the presiding official in such meeting.
- (2) Bring, carry, or otherwise introduce any firearm, knife with blade longer than two inches or other dangerous weapon, concealed or not concealed, into any facility or meeting. This prohibition does not apply to law enforcement personnel or any other person whose official, governmental duties require them to carry such firearm, knife, or other weapon.
- (3) Engage in partisan political activity, including speech, in any meeting not authorized and called for the purpose of partisan political activity and explicitly authorized for such purpose in the facility in which such activity is to be conducted, or refusing to cease such activity when the presiding official of the meeting in question has ruled that the activity in question is partisan political activity and has directed that such activity stop.
- (4) Interfere with, impede, hinder or obstruct any county governmental official or employee in the performance of his duties, whether or not on county government property.
- (5) Enter any area of a county government facility, grounds or property when such entry is prohibited by signs, or obstructed or enclosed by gates, fencing or other physical barriers. Such areas include rooms if clearly marked with signs to prohibit unauthorized entry.
- (6) Enter by vehicle any area of a county governmental facility, grounds or property when such area is prohibited by signs or markings or are obstructed by physical barriers; or park a vehicle in such restricted areas; or park in a manner to block, partially block or impede the passage of traffic in driveways; or park within 15 feet of a fire hydrant or in a fire zone; or park in any area not designated as a parking space; or park in a handicapped parking space without proper placarding or license plate; or park in a reserved parking space without authorization.

- (7) Use any county governmental facility, grounds or other property for any purpose not authorized by law or expressly permitted by officials responsible for the premises.
 - (8) Enter without authorization or permission or refuse to leave any county governmental facility, grounds or other property after hours of operation.
 - (9) Obstruct or impede passage within a building, grounds or other property of any county governmental facility.
 - (10) Enter, without legal cause or good excuse, a county governmental facility, grounds or property after having been warned not to do so; or, having entered such property, fail and refuse without legal cause or good excuse to leave immediately upon being ordered or requested to do so by an official, employee, agent or representative responsible for premises.
 - (11) Damage, deface, injure or attempt to damage, deface or injure a county governmental property, whether real property or otherwise.
 - (12) Enter or attempt to enter any restricted or nonpublic ingress point or any restricted access area, or bypass or attempt to bypass the designated public entrance or security checkpoint of a facility without authorization or permission.
 - (13) Perform any act which circumvents, disables or interferes with or attempts to circumvent, disable or interfere with a facility's security system, alarm system, camera system, door lock or other intrusion prevention or detection device. This includes, without limitation, opening, blocking open, or otherwise disabling an alarmed or locked door or other opening that would allow the entry of an unauthorized person into a facility or restricted access area of the facility.
 - (14) Exit or attempt to exit a facility through an unauthorized egress point or alarmed door.
- (d) *Penalty for violation of section.* Any person violating the provisions of this section shall be deemed guilty of a misdemeanor and, upon conviction, shall be punished in accordance with section 1-7. In addition, vehicles that are improperly parked on any county property, facility, or other premises may be towed at the owner's expense.

(Ord. No. 2003-04, §§ 1—4, 4-15-2003; Ord. No. 2012-06, § 1, 4-3-2012)

Oconee County Council

Oconee County
Administrative Offices
415 South Pine Street
Walhalla, SC 29691

Phone: 864-718-1023
Fax: 864 718-1024

E-mail:
ksmith@oconeesc.com

John Elliott
Chairman
District I

Matthew Durham
District II

Paul A. Cain
Vice Chairman
District III

Julian Davis, III
Chairman Pro Tem
District IV

J. Glenn Hart
District V



The Oconee County Council will meet in 2021 on the first and third Tuesday of each month with the following exceptions:

- April, July, & August meetings, which will be **only** on the third Tuesday of each of the three months;
- December meeting, which will be **only** the first Tuesday of the month.

All Council meetings, unless otherwise noted, are held in Council Chambers, Oconee County Administrative Offices, 415 South Pine Street, Walhalla, South Carolina.

Oconee County Council will also hold a Planning Retreat beginning at 9:00 a.m. on Friday, February 19, 2021 in Council Chambers to establish short and long term goals.

Oconee County Council will also meet on Tuesday, January 4, 2022 in Council Chambers at which point they will establish their 2022 Council and Committee meeting schedules.

Oconee County Council will also hold a Budget workshop on Friday, March 19, 2021 in Council Chambers.

Additional Council meetings, workshops, and/or committee meetings may be added throughout the year as needed.

Oconee County Council Committees will meet in 2021 prior to County Council meetings on the following dates/times in Council Chambers located at 415 South Pine Street, Walhalla, South Carolina unless otherwise advertised.

The Law Enforcement, Public Safety, Health, & Welfare Committee at 4:30 p.m. on the following dates: February 16, April 20, July 20, & September 21, 2021.

The Transportation Committee at 4:30 p.m. on the following dates: February 16, April 20, July 20, & September 21, 2021.

The Real Estate, Facilities, & Land Management Committee at 4:30 p.m. on the following dates: March 16, May 18, August 17, & October 19, 2021.

The Planning & Economic Development Committee at 4:30 p.m. on the following dates: March 16, May 18, August 17, & October 19, 2021.

The Budget, Finance, & Administration Committee at 9:00 a.m. on the following dates: February 19 [Strategic Planning Retreat] & March 19 [Budget Workshop] and 5:00 p.m. on the following dates: April 13 & May 4, 2021.

FRIDAY, JANUARY 8, 2021

Public Notice

The Oconee County Council will meet in 2021 on the first and third Tuesday of each month with the following exceptions:

- April, July, & August meetings, which will be only on the third Tuesday of each of the three months;
- December meeting, which will be only the first Tuesday of the month.

All Council meetings, unless other-

wise noted, are held in Council Chambers, Oconee County Administrative Offices, 415 South Pine Street, Walhalla, South Carolina.

Oconee County Council will also hold a Planning Retreat beginning at 9:00 a.m. on Friday, February 19, 2021 in Council Chambers to establish short and long term goals.

Oconee County Council will also meet on Tuesday, January 4, 2022 in Council Chambers at which point they will establish their 2022 Council and Committee meeting schedules.

Oconee County Council will also hold a Budget workshop on Friday, March 19, 2021 in Council Chambers.

Additional Council meetings, workshops, and/or committee meetings may be added throughout the year as needed.

Oconee County Council Committees will meet in 2021 prior to County Council meetings on the following dates/times in Council Chambers located at 415 South Pine Street, Walhalla, South Carolina unless otherwise advertised.

The Law Enforcement, Public Safety, Health, & Welfare Committee at 4:30 p.m. on the following dates: February 16, April 20, July 20, & September 21, 2021.

The Transportation Committee at 4:30 p.m. on the following dates: February 16, April 20, July 20, & September 21, 2021.

The Real Estate, Facilities, & Land Management Committee at 4:30 p.m. on the following dates: March 16, May 18, August 17, & October 19, 2021.

The Planning & Economic Development Committee at 4:30 p.m. on the following dates: March 16, May 18, August 17, & October 19, 2021.

The Budget, Finance, & Administration Committee at 9:00 a.m. on the following dates: February 19 [Strategic Planning Retreat] & March 19 [Budget Workshop] and 5:00 p.m. on the following dates: April 13 & May 4, 2021.

PUBLISHER'S AFFIDAVIT

**STATE OF SOUTH CAROLINA
COUNTY OF OCONEE**

OCONEE COUNTY COUNCIL

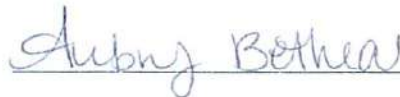
IN RE:

BEFORE ME the undersigned, a Notary Public for the State and County above named, This day personally came before me, Hal Welch, who being first duly sworn according to law, says that he is the General Manager of **THE JOURNAL**, a newspaper published Tuesday through Saturday in Seneca, SC and distributed in **Oconee County, Pickens County** and the Pendleton area of **Anderson County** and the notice (of which the annexed is a true copy) was inserted in said papers on 01/08/2021 and the rate charged therefore is not in excess of the regular rates charged private individuals for similar insertions.



Hal Welch
General Manager

Subscribed and sworn to before me this
01/08/2021



Aubry Bethea
Notary Public
State of South Carolina
My Commission Expires November 20, 2030





#OUROCONEE

OCONEE COUNTY
OCONEE COUNTY SHERIFF'S OFFICE
KEEP OCONEE BEAUTIFUL ASSOCIATION

CONTENTS



Overview

Program

- Eligible Organizations
- Application Process
- Verification Process
- Award of Funds
- Supplies
- Liability
- Resource Library

Staff Recommendations



OVERVIEW

Well-maintained communities attract tourism and economic development and are a source of pride for local residents, business owners and citizens. Partnering with the Oconee County Sheriff's Office, and Keep Oconee Beautiful Association, Oconee County will strive to become litter-free by incentivizing local organizations and residents.

Our Oconee is challenged to clean up twenty (20%) percent of the roads in the County in 2021, our main focus is on litter reduction, education and recycling.



PROGRAM



Eligible Organizations

- Oconee County will verify that applicant is nonprofit organization, school, business or civic group that has been in existence for at least one year prior to application submittal and may not be representative of or affiliated with any political party.
- Organizations must provide the following documentation to Oconee County:
 - Proof of 501(c)(3) status (if applicable);
 - A completed W-9 form;
 - Proof of liability insurance; and
 - Individual liability waivers for each participant.

All applicants must be at least 16 years old on the application submittal date



PROGRAM

Application Process

- Oconee County Sheriff's Office will assign roads / mileage to eligible organizations.
- Location assignments depend on the number of applications, the order in which they are received and an organization's road/mileage preferences.
- If an organization's requested location is no longer available, County personnel will coordinate with the applicant to find a suitable alternative.
- Once a location has been assigned to an organization, it cannot be changed without written consent from Oconee County Sheriff's Office to be eligible for awarded funds.
- Organizations must reapply annually and are not guaranteed to be assigned the same number of miles or location each year.



PROGRAM



Verification Process

- Organizations must notify Oconee County Sheriff's Office at least one week prior to their scheduled cleanup event.
- At the litter cleanup, organizations must:
 - Take before and after photos of their assigned stretch of road;
 - Clean both sides of the road and split highways;
 - Clean from edge of pavement to tree line, property line or other reasonable physical obstructions; and
 - Record the number of full bags picked up and any other items, such as tires, furniture, etc.
- Organizations are **not** responsible for cleaning up hazardous materials. Hazardous materials should be reported to law enforcement.



PROGRAM

Verification Process

- After the litter cleanup, organizations must:
 - Remove all trash bags and dispose of properly at a designated waste facility;
 - Submit a follow-up report to Keep Oconee Beautiful Association within one week of the conclusion of the event; and
 - Return borrowed trash grabbers within one week of the conclusion of the event.
- Oconee County Sheriff's Office will verify that the entire road segment was cleared of litter.
- In the event that the litter cleanup cannot be verified via photos or in person, and/or if it was not completed to reasonable "clean" standards, the organization may schedule another event to be eligible for award funds.



PROGRAM



Award of Funds

- Upon verification that the entire road segment has been cleaned to reasonable standards, organizations will be awarded a sum of \$250 per mile cleaned (not to exceed 10 miles per year).
- The award will be sent by Oconee County via check within thirty (30) days of cleanup completion.
- All cleanups must be completed within the designated calendar year in order to be eligible for award funds.
- If the organization does not complete a cleanup within the time allotted, no funds will be awarded.
- The organization will not be eligible to reapply for the program if their cleanup is not completed.



PROGRAM

Information

- The resource library will be available on the OurOconee tab on the Oconee County Sheriff's website www.oconeelaw.com; and hyperlinked to Oconee County and Keep Oconee Beautiful Association websites. Resources include:
 - Safety Videos;
 - Liability Waivers;
 - Litter Clean Up Tips;
 - A Checklist of Requirements for the OurOconee Program; and
 - The Follow-up Report Template.



Management

Oconee County will commit \$10,000 to Keep Oconee Beautiful Association to assist with administration of this program.



KEEP AMERICA BEAUTIFUL AFFILIATE



STAFF RECOMMENDATIONS

Recognition

After one year of program implementation, staff will review the annual pick up data, and hold an awards and recognition event for participating agencies.

Future possibilities for program expansion, such as app development will be explored.



SPECIAL THANKS

Oconee County would like to extend a special thanks to Pickens County for setting the example for this extraordinary program.



KEEP AMERICA BEAUTIFUL AFFILIATE



Proposed Changes for Animal Control

I. Structure Changes

1) *Managed intake*: This process will help control the population of animals that come into the facility. We will continue helping pet owners but the majority of the responsibility will fall on the owner and not animal control officers or the humane society.

2) *Trap and release*: This program is being run by the humane society with animal control officers assisting. More detailed information can be given by humane society personnel.

3) *Dangerous animal*: This has to be better detailed for the purpose of safety, responsibility, and structure for the betterment of the animal shelter and employees. Ordinance changes will be requested.

II. Ordinance Changes

1) *Additional definitions for words used inside of ordinance*: Definitions should coincide with the definitions used in the state laws.

2) *Allowance of community cats*: Changes to the ordinance has to be written to match the TNR program.

3) *Dangerous animal, additional tracking and registry*: Would like to include wordage to cover this type of request. Officers have to be able to check dangerous animals for the safety of all communities throughout the county.

4) *Nuisance cat (separate ordinance)*: The ordinance has to have a clear line between a TNR cat and a nuisance cat.

5) *Boarding facilities and rescues to allow inspections warrantless (welfare and hoarding)*: Ordinance needs to back officers so checks can be made. This is for the safety of everyone involved to include helpless animals.

6) *Multiple violation seizure (too many violations in a 6 month period = losing animal)*: Backing through the ordinance to be able to seize animals if certain stipulations are met.

7) *Microchip requirement for animal leaving facility*

8) *Parking lot sales*: Ordinance to cover any parking lot sale of animals. This is to make sure that officers are aware of animals that are being sold in the county. This will help assure that all animals being sold are up to date with rabies etc. shots.

9) *DEHEC wording in quarantine for bite*: Include this to the ordinance.

10) *Enforcement articles*: Better description of legal ability.

11) *Field euthanasia*: Layout the means and when it is lawful for field euthanasia can take place.

12) *Procedures for reclaim*: Better description on how this should occur.

13) *1st, 2nd, and 3rd offense increases in fees and mandatory minimum*: A gradual increase in fines for repeat offenders to include a mandatory minimum.

14) *Separate ordinance for violation of dangerous animal*

15) *Include DEHEC and SC law statute where applicable for support*

16) *Better definition of obstruction of official duties*

Solid Waste Update

July 20, 2021

Seneca Class 2 Vertical & Horizontal Expansion

- Received approval of the vertical and horizontal expansion over 88.5 acres of the closed Class 3 (MSM) landfill.
- Received tonnage increase from 37,615 tons/year to 87,615 tons/year.
- Life Expectancy:
 - 5 year average: 32,000 tons/year: 78 years
 - FY21 tonnage: 59,000 tons/year: 48 years
 - Tonnage Limit: 87,615 tons/year: 32 years

Things To Note

- Landfill managed 84,564 tons of waste. (Open 6 days to public)
- Transfer Station (Waste is loaded at least 5.5 days) and MRF managed 59,243 tons of waste.
- 10 Equipment Operator positions –
 - Transfer Station requires 2 operators per day.
 - Landfill requires a minimum of 2 operators but does not include covering, mowing, or operating mulching facility. When operating mulcher and performing SC DHEC requirements landfill needs 4 staff.
 - MRF requires at least 1 operator but needs 2.
 - Garbage, recyclables, and miscellaneous pulls needs at least 4 drivers to stay caught up and remain efficient.
 - Commercial and school recycling route also requires 1 driver for at least 52 days a year and at times additional days.

Things To Note

- Staffing levels have been at times critical due to unfilled positions, sickness and vacation. Since February of 2021, Equipment Operator staffing levels have been vacant by a minimum of 20 percent. At times due to extended sickness or vacation, staffing levels been down by 40 percent.
 - In FY21,
 - 17 weeks all equipment operator positions filled
 - Went 26 weeks with only 8 positions filled
 - Currently at 23 weeks with only 8 equipment operator positions filled
 - Went 12 weeks without a single application
- 3,757 garbage, recyclables, and miscellaneous pulls made in 255 working days in FY21. This equates to 15 pulls per day with only 3 drivers available when all are at work.
- Average time to pick up a recyclable from center once it was called in was 3-4 days up from 1-2 days.

Brown Goods

- What are brown goods?
 - Furniture
 - Couches
 - Chairs
 - Wooden Bed Frames
 - Tables

Items Not Considered Brown Goods

- Mattresses (Strawberry Farm Center & Transfer Station)
- Household trash (Centers and Transfer Station)
- Lumber (C&D Landfill)
- Construction and Demolition materials (C&D Landfill)
- Brush and Leaves (C&D Landfill)
- Land Clearing Debris (C&D Landfill)

History of Brown Goods at Recycle Centers:

- From 1995-2003, brown goods were accepted at all centers except the Strawberry Farm Center. Centers were open 6 days per week and had a total of 31 FT employees and 2-4 part-time. Landfill was only open 5 days per week.
- Due to number of pulls (~950), plans to open landfill to 6 days per week, and plans to close centers on Wednesdays, brown goods were no longer accepted in June 2003.
- Population growth was driving factor. Need additional areas for recyclables and garbage.
- More containers were added to recycle paper and mixed paper. Cardboard compactors also replaced the slot for brown goods at 8 of the centers.

History of Brown Goods at Recycle Centers:

- Staffing levels at centers were reduced:
 - FY03: 31 FT and 0 PT
 - FY04: 28 FT and 0 PT
 - FY08: 23 FT and 4 PT
 - FY21: 19 FT and 6 PT
- Total savings of changes from 2003-2005: ~ \$300,000 per year
- Currently, brown goods make up only 15% of road side litter.

Pro's and Con's of Brown Goods at Centers

PRO'S

- Additional service provided for residents.
- Reduce the travel time of residents who live over 10 miles from C&D landfill.
- May reduce the 15% of roadside litter caused by brown goods.

CON'S

- Very likely to increase number of pulls at centers by 40-85 percent.
- Space is limited at centers. All slots at walls are already full for bulky items or have compactors.
- May increase roadside litter if patrons arrive at center and container is full.

Options To Add Brown Good Containers

- **Option 1:** Alternate Centers Monthly for only one week with 20 yard container in upstairs/parking area.
- **Option 2:** Provide 20 yard containers year round in upstairs/parking area.
- **Option 3:** Relocate Centers 2, 4, 5, 9, and 10. Increase size of centers to approximate size of Center 1. Each center would have a minimum of 3 garbage compactors, 2 cardboard compactors, and 1 brown goods crusher compactor. Add brown good collection near Center 8 or at Center 8. (This option is longer term but also fixes congestion/wait times at the busiest centers which are also seeing the largest population growth)
- **Option 4:** Maintain current service level.

Costs and Considerations for Option 1:

- Estimating 1,200 tons per year with an estimated 775 additional pulls over a 12 week period. Approximately 65 pulls per week.
- Equipment needed:
 - 2 Roll-off Trucks: \$400,000
 - 10 containers: \$100,000
 - **Total Upfront Costs: \$500,000**
- Estimated Annual Cost for Additional Service:
 - Fuel Cost: \$11,000
 - 2 Additional Drivers Salary and Benefits: \$92,000
 - Truck Maintenance: \$15,000
 - **Total Annual Cost: \$118,000**

Costs and Considerations for Option 2 :

- Estimating 5,000 tons per year with an estimated 3,300 additional pulls.
- Equipment needed:
 - 2 Roll-off Trucks: \$400,000
 - 26 containers: \$195,000
 - **Total Upfront Costs: \$595,000**
- Estimated Annual Cost for Additional Service:
 - Fuel Cost: \$48,000
 - 3 Additional Drivers Salary and Benefits: \$138,000
 - Truck Maintenance: \$15,000
 - **Total Annual Cost: \$201,000**

(Does not include any additional recycle center clerks. Traffic could increase by 15-20% especially at busy centers.)

Costs and Considerations for Option 3:

- **Most expensive option but solves many logistical and safety issues. Only adds about 500 pulls by using crusher compactors.**
- **Resources needed:**
 - Land and Expansion of 5 centers: \$4,000,000
 - 3 Compactors for Garbage x 5: \$375,000
 - 2 Compactors for Cardboard x 5: \$250,000
 - 1 Brown Goods Crusher/Compactor x 6: \$300,000
 - Resources to expand Center 8: \$275,000
 - 1 Roll-Off Truck \$200,000
 - **Total Upfront Costs: \$5,400,000**
- **Total Additional Annual Costs:**
 - Fuel Cost: \$7,500
 - 2 Additional Drivers Salary and Benefits: \$92,000
 - 6 Additional Clerks : \$216,000
 - Truck Maintenance: \$7,500
 - **Total Annual Cost: \$323,000**

Costs and Considerations for Option 4:

- **Maintains current service level.**
- **Total Additional Annual Costs:**
 - 2 Additional Drivers Salary and Benefits: \$92,000

(This would bring staffing levels to where they need to be to adequately provide services for the citizens and remain in compliance with SC DHEC.)

